### CALIFORNIA HEALTH FACILITIES FINANCING AUTHORITY

## The HELP II Program

### **EXECUTIVE SUMMARY**

**Applicant:** Horizon Services, Inc. ("Horizon") **Amount Requested:** \$925,000

2595 Depot Road Requested Loan Term: 15 years
Hayward, CA 94545 Date Requested: July 26, 2007
Resolution Number: HII-199

**Project Sites:** 2595 Depot Road, Hayward, California, Alameda County

3839 and 3845 Telegraph Avenue, Oakland, California. Alameda County

Facility Type: Adult residential alcohol and drug treatment facility

**Background:** Horizon has been providing alcohol and drug recovery and prevention programs to the Bay Area for over 30 years, and currently serves over 400 clients per year. Horizon has programs in four San Francisco Bay Area counties. Horizon offers recovery and prevention programs to reduce alcohol and drug related problems for individuals, families, and communities.

**Use of Loan Proceeds:** HELP II Loan proceeds will be used to refund the 1994 STARTS Series B bonds, the implementation of which has historically imposed on the borrower an ongoing shortfall in the debt service reserve fund. This financing also has the beneficial effect of reducing the borrower's debt service payments providing an annual debt service savings of approximately \$45,000.

**Type of Issue:** HELP II Loan

**Prior HELP II Borrower:** No **Payments up to date:** N/A

**Financial Overview:** Horizon has maintained stable operations for the last three fiscal years, while increasing the services it provides to the community. Demand for services is steady. Horizon's balance sheet remains solid with good liquidity and a satisfactory projected debt service coverage ratio.

<b>Estimated Sources of Funds:</b>			<b>Estimated Uses of Funds:</b>			
	HELP II Loan	\$925,000	Refund STARTS	\$925,000		
	Borrower's Funds	_14,340	Financing Cost	14,340		
	Total Sources	<u>\$939,340</u>	Total Uses	<u>\$939,340</u>		
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**Legal Review:** No information was disclosed to question the financial viability or legal integrity of the Applicant.

**Staff Recommendation:** Staff recommends the Authority approve a resolution for a HELP II Loan for Horizon Services, Inc. in an amount not to exceed \$925,000 for a term of 15 years and financing terms acceptable to the Authority.

### **STAFF SUMMARY**

# Horizon Services, Inc. ("Horizon")

July 26, 2007

Resolution Number: HII-199

I. PURPOSE OF FINANCING: HELP II Loan proceeds will be used to refund the 1994 STARTS Series B bonds, the implementation of which has historically imposed on the borrower an ongoing shortfall in the debt service reserve fund. This financing also has the beneficial effect of reducing the borrower's debt service payments providing an annual debt service savings of approximately \$45,000.

Refund Authority 1994 STARTS Series B Bonds	\$925,000				
Horizon seeks to refund the 1994 STARTS Series B Bonds that were previously used to					
purchase two properties. The Depot property houses Horizon's administrative offices,					
a 40-bed alcohol and drug recovery facility, as well as non-residential programs. The					
Telegraph properties include a 26-bed alcohol and drug recovery programs for women					
and non-residential programs. Management estimates the current combined value of	•				
these properties at \$2.0 million, leading to a loan to value ratio of 46%.					

Financing Costs	
Authority Closing Fee	\$11,840
Title/Escrow/Other Fees	<u>2,500</u>
Total	\$939,340

### **Financing Structure and Terms:**

- 15-year fully amortized loan term in the amount of \$925,000.
- 180 equal monthly payments of approximately \$6,388 (total annual payments of \$76,656).
- Total interest payments of approximately \$224,819.
- First position liens on properties located at 2595 Depot Road, Hayward, California and 3839 and 3845 Telegraph Avenue, Oakland, California.
- A first position lien on corporate gross revenue pledge.

# II. FINANCIAL STATEMENTS AND ANALYSIS:

Horizon Services, Inc. Statement of Activities (Unrestricted)

	For the year ended June 30,				
	2006	2005	2004		
REVENUES	·				
Fees and grants	\$ 5,072,292	\$ 4,714,222	\$ 4,477,027		
Client Fees	3 3 2 , 5 9 2	370,501	4 3 3 ,9 9 3		
Contracts	1 1 5 ,8 0 5	86,812	63,385		
G ain on sale of property	45,890	-	-		
Rental Income	30,975	-	-		
Interest Income	24,673		-		
School district	9,604	9,429	9,632		
M iscellaneous	2,900	47,387	14,000		
Fundraising and contributions	933	5,906	68,866		
Net assets released from restrictions	27,283	82,325	88,835		
A bandoned project Total revenues	5,662,947	(82,801) 5,233,781	5,155,738		
EXPENSES	2 2 4 2 2 4 2	2 2 2 4 5 2 5	2 24 2 5 2 4		
Salaries and wages	3,062,918	2,881,685	2,810,734		
Employee benefits	674,808	649,428	577,914		
Payroll taxes	251,026	235,611	247,526		
A d v ertising	12.012	6,430	10.565		
Recruitment	13,813	6,814	12,565		
Transportation	48,847	40,065	32,172		
Bank charges	1,420	3,437	4,568		
Membership dues	6,543	3,399	3,535		
Subscriptions  Education or a tariala	3,071	3,940	2,988		
Education materials	7,573	6 ,4 4 2 3 3 ,7 6 2	6,834		
Equipment rental	11,376	,	51,233		
V ehicle rental Food	7,870	8,900	13,743		
	264,650	267,374	274,498		
Gifts and awards Household	212	7 8 2 9 8 ,9 0 7	819		
	118,018		99,999		
Insurance Interest	65,114	5 4 ,9 8 0 8 6 ,3 3 3	54,210		
M edical	8 6 ,0 5 5 1 7 ,9 3 6	13,251	1 1 0 ,6 2 4 1 2 ,7 1 3		
O ffice supplies	127,759	136,335	121,190		
Professional services	77,981	73,344	91,624		
Printing	8,678	7,658	6,616		
Rent	213,505	204,668	198,640		
Equipment maintensance	19,213	27,598	24,009		
Facility maintenance	62,544	102,536	33,982		
Reisdent supplies	3,826	4,840	6,109		
Recreation activites	11,215	11,409	12,408		
V ehicle maintenance	2,293	3,261	1,260		
Taxes and licenses	7,742	7,940	7,190		
Training	28,361	18,203	22,301		
Travel	14,786	8,119	13,272		
C o m m u n i c ation s	104,333	101,124	96,238		
U tilitie s	89,820	90,240	87,618		
M iscellaneous	2,387	1,081	3,848		
D epreciation	90,638	90,822	86,568		
A m orization	1,224	1,224	1,224		
Total expenses	5,507,555	5,291,942	5,130,772		
C hange in unrestricted net assets	155,392	(58,161)	24,966		
Unrestricted net assets at beginning of year	5 5 1 ,7 5 7	609,918	5 8 4 ,9 5 2		
Unrestricted net assets at beginning of year	\$ 707,149	\$ 551,757	\$ 609,918		
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### Horizon Services, Inc. Statement of Financial Position

		As of June 30					
			2006		2005		2004
<u>Assets</u>							
Current assets:							
Cash (unrestricted and restricted)		\$	744,423	\$	876,734	\$	767,589
Accounts receivable			484,432		208,601		255,337
Prepaid and deposits			84,857		88,848		64,165
Bond issuance costs, net			19,578		20,803		22,026
Restricted investment in stock			12,620		12,620		12,620
Employee advances			1,433				1,629
Total current assets			1,347,343		1,207,606		1,123,366
Property and equipment, net			1,112,258		1,177,093		1,217,626
Construction in progress			-		-		82,801
Total assets		\$	2,459,601	\$	2,384,699	\$	2,423,793
Liabilities & Net Assets	`						
Current liabilities:							
Accounts payable		\$	82,257	\$	87,330	\$	84,146
Accrued payroll and payroll taxes			135,011		133,655		120,683
Accrued vacation			129,893		117,975		89,086
Accrued retirement			152,803		152,082		163,000
Cost report settlement payable			-		61,870		26,432
Deferred revenue			16,199		14,481		15,790
Accrued mortgage insurance			-		-		5,099
Accrued interest			34,455		39,492		40,765
Total current liabilities			550,618		606,885		545,001
Capital leases payable			77,958		72,406		65,315
Mortgage payable			905,000		935,000		960,000
Total long-term liabilities			982,958		1,007,406		1,025,315
Total liabilities			1,533,576		1,614,291		1,570,316
Unrestricted net assets			707,149		551,757		609,918
Temporarily restricted			218,876		218,651		243,559
Total liabilities & net assets		\$	2,459,601	\$	2,384,699	\$	2,423,793
Financial Ratios:	Proforma (a) 6/30/2006						
Debt service coverage (x)	2.82		2.11		0.91		1.26
Debt/unrestricted net assets (x)	1.42		1.39		1.83		2.06
Margin (%)			2.74		(1.11)		0.48
Current ratio (x)			2.45		1.99		2.06
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<sup>(</sup>a) Recalculates 2006 audited results to include the impact of this proposed financing.

### **Financial Discussion:**

Horizon has maintained stable operations for the last three fiscal years, while increasing the services it provides to the community. Demand for services is steady.

Over our review period, revenues have increased by 10% with expenses kept in check, increasing by 7%. In addition, Horizon has further diversified its revenues with the addition of rental income and interest income.

Approximately 89% of the agency's revenue is derived from cost reimbursement contracts for services provided on behalf of Alameda, Santa Clara, and San Mateo Counties. Additional revenues include but are not limited to client fees, restricted donations, food stamps, general assistance and, state disability programs.

During fiscal year 2006, Horizon posted an operating margin of 2.74x, mainly due to a fee for service contract with operating surplus, favorable cost report settlements, and contributions including a gain from a sale of donated property.

During fiscal year 2005, Horizon recorded a decrease in unrestricted net assets of \$58,000. The loss is primarily attributed to a non-cash write off of an abandoned project to renovate the 100-year old mansion on the Depot Road property. Contract revenue increased 37% due to two new contracts from San Mateo and Solano Counties and one-time Measure A funding from Alameda County.

During fiscal year 2004, Horizon reported a small net profit, partially attributable to a donation of computer equipment from Cisco.

# Horizon's balance sheet remains solid with good liquidity and a satisfactory projected debt service coverage ratio.

Horizon's balance sheet is solid with good liquidity with \$744,000 in cash, low long-term debt balance, and significant net assets. Horizon's financials show an accounts receivable increase in fiscal year 2006, but this doubling of accounts receivable appears to be due to delayed receipt of revenue from two counties. With the proposed HELP II loan financing, the debt service coverage ratio will improve to 2.82x, indicating Horizon's likely ability to meet future debt service payments.

### III. UTILIZATION STATISTICS:

# Horizon Services, Inc. Clients Served / (Bed Days)

Fiscal	Vear	Ended	Inne	30
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	<u>2006</u>	<u>2005</u>	2004	
Totals	417 / (13,070)	407 / (12,849)	407 / (13,185)	

### IV. ORGANIZATION:

### **Background:**

Horizon Services, Inc. (Horizon) is a non-profit, community based organization established in 1974 to reduce alcohol and other drug related problems within the community. Horizon has programs in four San Francisco Bay Area counties.

Clients are required to contribute to their cost of care, but no one is denied services based on inability to pay. Client fees are largely comprised of benefits, general assistance, food stamps, SDI, SSI, etc.

Horizon offers recovery and prevention programs to reduce alcohol and drug related problems for individuals, families, and communities. Horizon's Cronin House facility, located in Hayward, is a 40 bed residential primary care program that serves men and women. The average stay for participants is 45 days.

### **Licenses:**

Horizon Services, Inc. is licensed as adult residential alcohol and drug treatment facilities with the State of California, Department of Alcohol and Drug Programs.

### V. OUTSTANDING DEBT:

Description	Original Amount	Amount Outstanding As of 6/30/06*	Estimated Amount Outstanding After Proposed Financing
Existing: CHFFA STARTS, Series 1994B	\$1,140,000	\$905,000	\$-0-
Proposed:			
HELP II Loan CHFFA, 2007			925,000
TOTAL DEBT		\$905,000	\$925,000
*Does not include current portion.			

### VI. DUE DILIGENCE:

Due diligence has been completed with regard to the following items:

- Section 15438.5 of the Act (Savings Pass Through): Horizon provided a description of its savings pass through in Exhibit A.
- Section 15459.1 of the Act (Community Service Requirement): Horizon executed this certification indicating that Medi-Cal and Medicare patients are accepted. A copy of the certification is provided as Exhibit B.
- Religious Due Diligence.
- Legal Review.

## VII. STAFF RECOMMENDATION:

Staff recommends the Authority approve a resolution for a HELP II Loan for Horizon Services, Inc. in an amount not to exceed \$925,000 for a term 15 years and financing terms acceptable to the Authority.